

Iowa Department of Corrections

# Corrections Today

## Presentation to Justice Appropriations Subcommittee

John Baldwin, Director  
January 2008



## **Institution Perspective**

*While standing in the hallway outside my office I saw a man along with his wife and a young girl. They were waiting to visit their son – the child’s father. As a group of Correctional Officers reporting for their work shift passed by, the man leaned down to the little girl and said, “All these people are your Daddy’s teachers.” We made eye contact and I said, “I sure hope so.” The man said, “It’s true,” and then his wife added, “This has been the best experience. He’s learned so much.”*

*Jerry Burt, Warden  
Anamosa State Penitentiary*

## **District Perspectives**

*“I would like to introduce myself, I am Ruth and I have become friends with Steve. In talking in great depth with Steve, your name has been brought up many times. Steve has asked me several times to contact you and tell you what a great job you did with him and he has the utmost respect for you. He is doing well, working full-time as a welder and really enjoys the work that he does.”*

*Reentry Feedback, 5th Judicial District*

*“It was important to have an opportunity to give back and have the trust of my PO and my family and the community who gave me a chance.*

*Giving Back to the Community  
Mario Hazlett, Director of Hansen House*

# Corrections Governance

The Board of Corrections approves policy for the Department of Corrections. The Board of Corrections meets monthly.

## Board of Corrections Members

Robyn Mills, Chair  
(Johnston)

Johnie Hammond  
(Ames)

Arthur Neu, Vice Chair  
(Carroll)

Rev. Michael Coleman  
(Waterloo)

David Erickson  
(West Des Moines)

Michael Sadler  
(Urbandale)

Sheryl Griffith  
(Fort Dodge)

# Names and Numbers You Need to Know

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<b>Roger Baysden, Deputy Director, Prison Industries</b>	<b>(515) 725-5705</b>	<b>cell number: (515) 249-8002</b>
<b>Larry Brimeyer, Deputy Director, Eastern Region</b>	<b>(319) 730-1165</b>	<b>cell number: (515) 314-2648</b>
<b>Jeanette Bucklew, Deputy Director, Offender Services</b>	<b>(515) 725-5713</b>	<b>cell number: (515) 314-2644</b>
<b>Dan Craig, Deputy Director, Western Region</b>	<b>(515) 725-5730</b>	<b>cell number: (515) 314-2638</b>
<b>Brad Hier, Deputy Director, Administration</b>	<b>(515) 725-5703</b>	<b>cell number: (515) 314-8820</b>
<b>Michael Savala, General Counsel, Legal &amp; Policy/Legislative Liaison</b>	<b>(515) 725-5715</b>	<b>cell number: (515) 314-2635</b>
<b>Fred Scaletta, Media and Public Relations/Legislative Liaison</b>	<b>(515) 725-5707</b>	<b>cell number: (515) 360-9300</b>
<b>Curt Smith, Executive Assistant</b>	<b>(515) 725-5721</b>	<b>cell number: (515) 418-7437</b>

When you really need to find somebody:

Terry Boehlje..... (515) 725-5708    Abby Williams..... (515) 725-5717  
 Diana Billhorn..... (515) 725-5710    Fay Olson..... (515) 725-5712

## **25 Years of Progress**

- **The Department was created on October 1, 1983.**
- **Prior to 1983, Corrections was a division within the Department of Social Services (now Human Services).**
- **In 1998, the Department was divided into two regional operations, East and West, supporting offender reentry process.**
- **The Department operates 9 institutions and contracts with 8 Community-Based Corrections Districts that serve every county in the state.**

# Criminal Justice Relationships

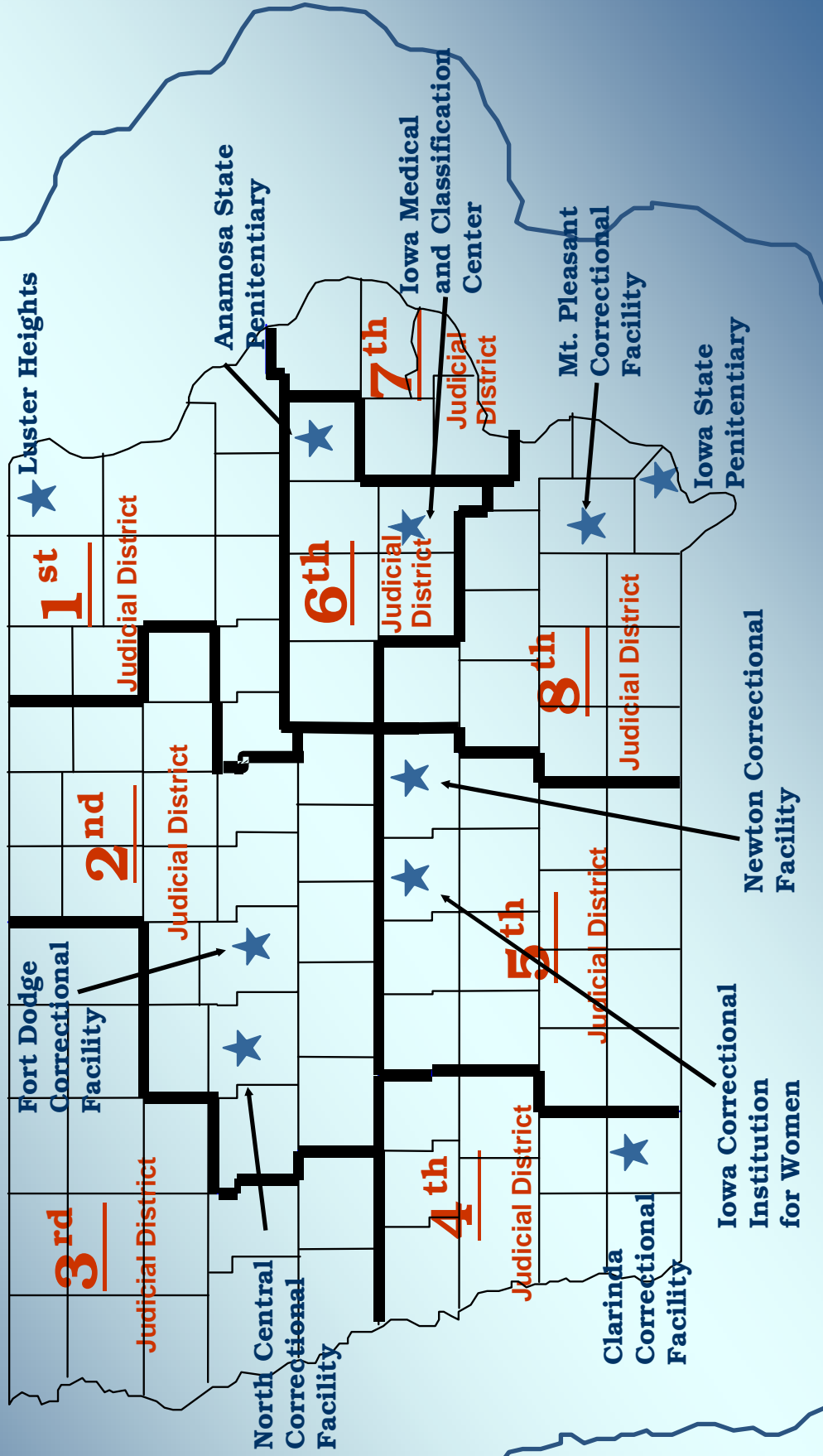
Code of Iowa 904: Department of Corrections' primary role is to manage Institutions and contract with Community-Based Corrections.

Code of Iowa 904A: Board of Parole's primary role is to determine release from institutions.

Code of Iowa 905: Community-Based Corrections' primary role is to manage pre and post institutional services for offenders.

Code of Iowa 901B: Corrections Continuum

# Iowa Department of Corrections' Institutions' and Community-Based Corrections Districts



# Institution Established Locations

**Iowa operates 9 correctional institutions located at:**

**Fort Madison** Iowa State Penitentiary, Est. 1839

**Anamosa** Anamosa State Penitentiary, Est. 1872

**Oakdale** Iowa Medical and Classification Center, Est. 1969

**Mt. Pleasant** Mt. Pleasant Correctional Facility, Est. 1977

**Newton** Newton Correctional Facility, Est. 1963

**Rockwell City** North Central Correctional Facility, Est. 1982

**Clarinda** Clarinda Correctional Facility, Est. 1980

**Mitchellville** Iowa Correctional Inst. for Women, Est. 1982

**Fort Dodge** Fort Dodge Correctional Facility, Est. 1998

**Total facilities space is 3,787,000 square feet.**

# Institution Construction

Clarinda	750 Beds – Men – General Pop.	4/1996
<b>Newton</b>	<b>750 Beds – Men – General Pop.</b>	<b>7/1997</b>
Fort Dodge	750 Beds – Men – General Pop. 400 Beds – Men – General Pop.	7/1998 2/2000
<b>Mt. Pleasant</b>	<b>100 Beds – Women – Special Needs Unit</b>	<b>4/1999</b>
Mitchellville	184 Beds – Women – General Pop. 48 Beds – Women – General Pop.	4/2000 11/2000
<b>Ft. Madison</b>	<b>200 Beds – Men – Clinical Care Unit</b>	<b>9/2002</b>
Clarinda Lodge	225 Beds – Men – General Pop.	3/2005
<b>Oakdale</b>	<b>178 Beds – Men – Special Needs Unit</b>	<b>7/2007</b>

**Total Additional Beds = 3,585**

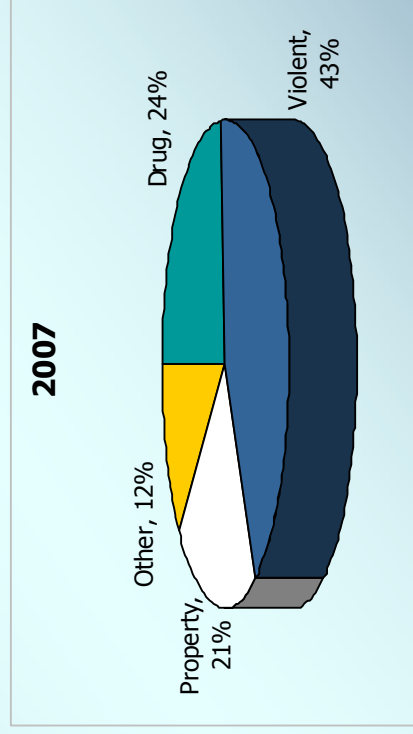
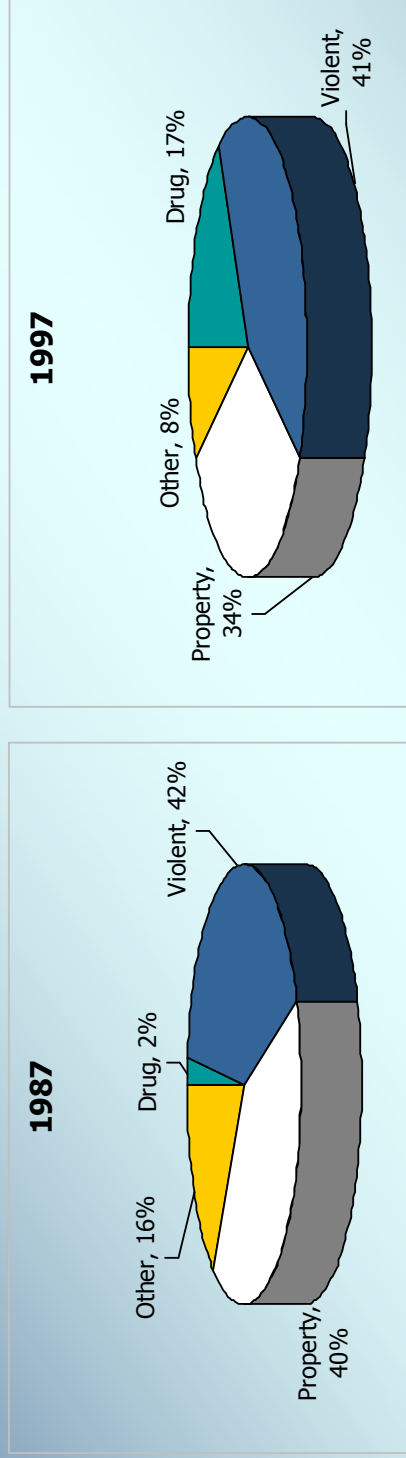
# Institution Capacity / Security Type

	<u>Capacity</u>	<u>Security Type</u>
Iowa State Penitentiary (John Bennett) (Farms 1 & 3)	1,081	Max. – 749 Med. – 152 Min. – 180
Anamosa State Penitentiary (Luster Heights)	1,001	Max. – 913 Min. – 88
Iowa Medical and Classification Center	688	Med. – 688
Mt. Pleasant Correctional Facility	875	Med. – 875
Newton Correctional Facility (CRC)	944	Med. – 762 Min. – 182
North Central Correctional Facility	245	Min. – 245
Clarinda Correctional Facility Clarinda Lodge	975	Med. – 750 Min. – 225
Iowa Correctional Inst. for Women	443	Med. – 443
<u>Fort Dodge Correctional Facility</u>	<u>1,162</u>	<u>Med. – 1,162</u>
<b>Total Capacity</b>	<b>7,414</b>	

# Institution Facts

- On January 2, 2008, there were 3,223 staff employed in the institutions.
- The top 5 personnel classes in the institutions are:
  - Correctional Officer – 1,693
  - Correctional Counselor – 167
  - Registered Nurse – 150
  - Correctional Food Service Coordinator – 103
  - Correctional Trades Leader – 86
- The institutions operate 24-hours a day, every day.
- It takes over 6 staff to cover a single, 24/7 post or job assignment.

# Institution Population by Offense Type



Source: CJJP

# What are the characteristics of an “average” institution offender?

**Average Age is 35**

**Offenders with...**

Life Sentences	617	28%
Mandatory Minimum	1,625	72%

**Crime Types**

Violent	3,736	44.0%
Drug	2,041	24.0%
Property	1,694	19.0%
Public Order	578	7.0%
Other	518	6.0%

**Iowa Adult Commitments**

1 -	5,679
2 -	1,680
3 -	691
4 -	302
5 -	96
6 -	38
7 -	11
8 -	07
9 +	06

**Race Breakdown**

White	5,753	66.0%
African American	2,161	25.0%
Native American	142	1.6%
Asian	67	0.8%
Hispanic	536	6.0%
Unknown	33	0.4%

**Education Level –**  
Average Education is 11.6

**Dependents**  
Average Dependents per offender who have visited – 1.4

**Average Reading Level – 9.5**

**No. of Sentences Per Offender**

1 -	3,290	6 -	209
2 -	2,536	7 -	108
3 -	1,226	8 -	69
4 -	666	9 +	43
5 -	377		

**Sentences (Years)**

< 1 year	0
1 to < 3 yrs.	374
3 to < 5 years	128
5 to < 10 years	1,687
10 to < 20 years	3,024
20 to < 40 years	1,986
40+ years	662
Life	617
Unknown	214

# Critical Life Saving Measures

## 2006

9/1/06	Choking Offender	Abdominal Thrusts <b>(ICIW)</b>
9/1/06	Choking Offender	Abdominal Thrusts <b>(ICIW)</b>
12/1/06	Suicide Attempt	Officers intervened <b>(ICIW)</b>

## 2007

11/9/07	Traffic Accident	While traveling, a CO stopped and used life saving measures to help a citizen until officials arrived <b>(IMCC)</b>
11/24/07	Obstructed Airway/ Offender	Abdominal Thrusts <b>(IMCC)</b>
12/15/07	Suicide Attempt/Hanging	CO's cut him down, used CPR and called an ambulance <b>(ISP)</b>

## 2008

1/3/08	Suicide Attempt	CPR/called ambulance <b>(CCU)</b>
1/7/08	Suicide Attempt	Officers intervened <b>(ICIW)</b>

# Legal Issues

## Federal Court Orders:

- Today, there are over 250 various lawsuits pending against DOC.
- The court looks at issues involving the 8<sup>th</sup> and 14<sup>th</sup> Amendments (the 8<sup>th</sup> relates to CRUEL AND UNUSUAL PUNISHMENT and the 14<sup>th</sup> relates to DUE PROCESS). Basically, the court looks at issues of condition and confinement:

- 1) Health care
- 2) Mental health
- 3) Access to religion
- 4) Food
- 5) Housing and Overcrowding (120% - 130% of capacity)
- 6) Exercise
- 7) Treatment programs
- 8) Discipline and movement

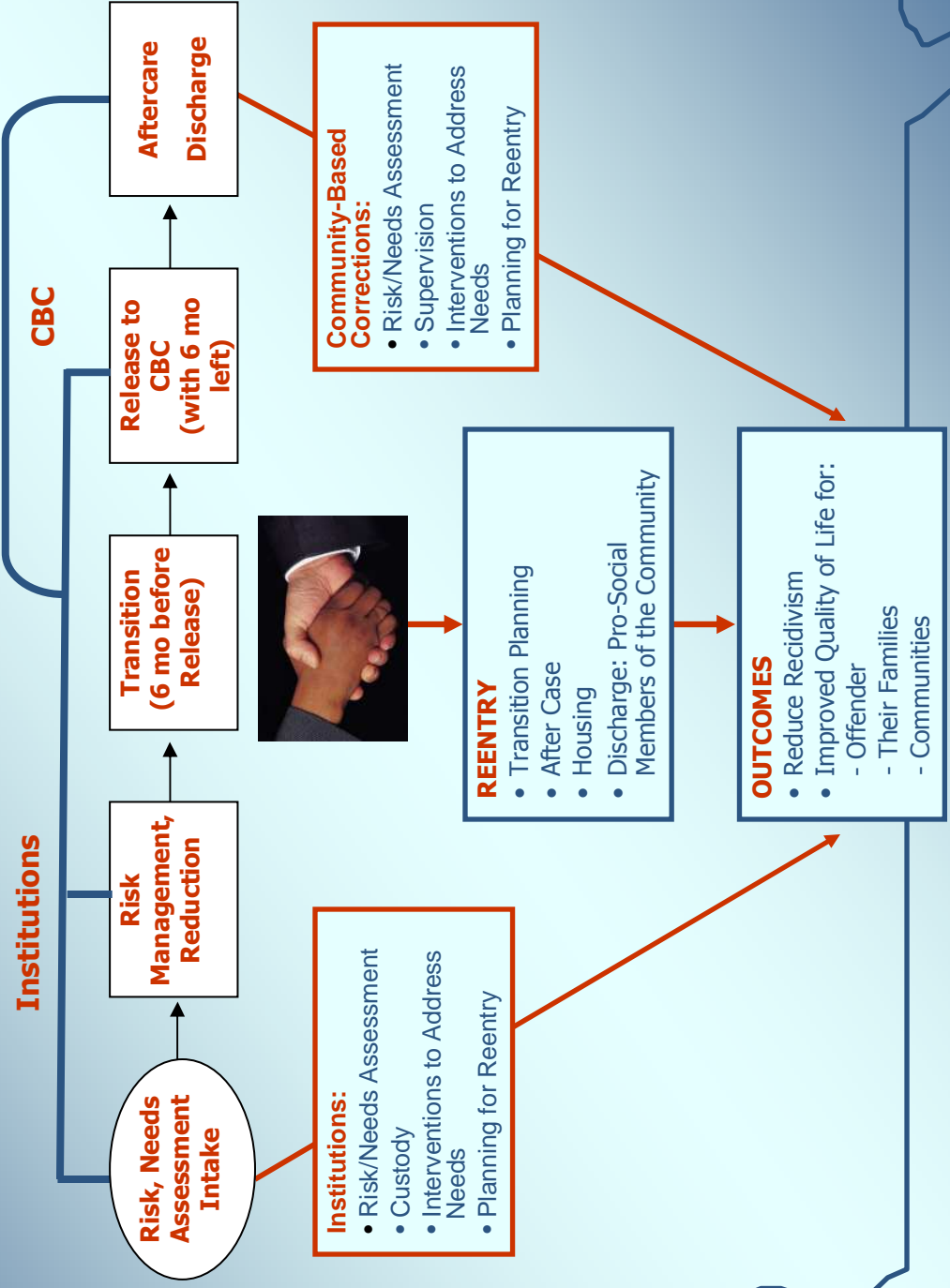
# Corrections' Responsibilities

The Code of Iowa specifies that the following programs be provided.

- Education
- Day Programming
- Electronic Monitoring
- Pretrial Release
- Presentence Investigation
- Jail Inspections
- Iowa Prison Industries and Prison Farms
- OWI Offenders
- Violators Program
- Interstate Compact
- Drug Court
- Sex Offender Supervision
- Batterer's Education
- Anger Management
- Victim Impact Classes

# Integrating Responsibilities

We protect the community, staff and offenders from victimization by creating partnerships by creating partnerships and utilizing evidence based practices to prepare offenders to be pro-social members of the community without correctional supervision.



## **Community-Based Corrections (CBC) Facts**

- Iowa operates 8 Community-Based Corrections Districts with headquarters located in:

**Waterloo – 1<sup>st</sup> District**

**Ames – 2<sup>nd</sup> District**

**Sioux City – 3<sup>rd</sup> District**

**Council Bluffs – 4<sup>th</sup> District**

**Des Moines – 5<sup>th</sup> District**

**Cedar Rapids – 6<sup>th</sup> District**

**Davenport – 7<sup>th</sup> District**

**Fairfield/Ottumwa – 8<sup>th</sup> District**

- By Code of Iowa, Community-Based Districts and the courts' Judicial Districts share the same geographic boundaries.

# Community-Based Corrections Bed Space Facts

- The 22 residential facilities are listed below with their respective bed capacity.

## **1st District**

West Union Residential Facility - 48  
Dubuque Residential Facility - 80  
Waterloo Residential Corr. Facility - 150

## **2nd Judicial District**

Curt Forbes Residential Center, Ames - 45  
Fort Dodge Residential Facility - 34 (Total 60 recommended for FY 2009)  
Marshalltown Residential Facility - 51  
Beje Clark Residential Center, Mason City - 51

## **3rd Judicial District**

Residential Treatment Facility, Sioux City - 57  
Residential Treatment Facility, Sheldon - 29

## **4th Judicial District**

Council Bluffs Residential Facility - 71  
Council Bluffs Women's Res. Facility - 26

## **5th District**

Fort Des Moines Work Release - 119  
Fort Des Moines Residential Facility - 80  
Fort Des Moines OWI Correctional Center - 67  
Des Moines Women's Residential Facility - 48

## **6th Judicial District**

Hope House (John Stratton Center), Coralville - 55  
Gerald R. Hinzman Center, Cedar Rapids - 83  
Lary A Nelson Center, Cedar Rapids - 90  
Mental Health Center - (Total 26 projected TBD)

## **7th Judicial District**

Work Release Center, Davenport - 81  
Residential Corrections Facility, Davenport - 64

## **8th Judicial District**

Ottumwa Residential Facility - 51  
Burlington Residential Facility - 60

## Community-Based Corrections Facts

- On January 2, 2008, there were 1,238 staff employed by the CBC Districts.
- The top 5 personnel classes in the Districts are:
  - Probation/Parole Officer – 490
  - Residential Officer – 276
  - Secretary – 113
  - Probation/Parole Supervisor – 54
  - Treatment Coordinator – 34
- Residential bed capacity is 1,440

## Did You Know?

Iowa's institution population has more than doubled in the last 18 years while the community corrections supervision population has increased by nearly 60% in the same time period.

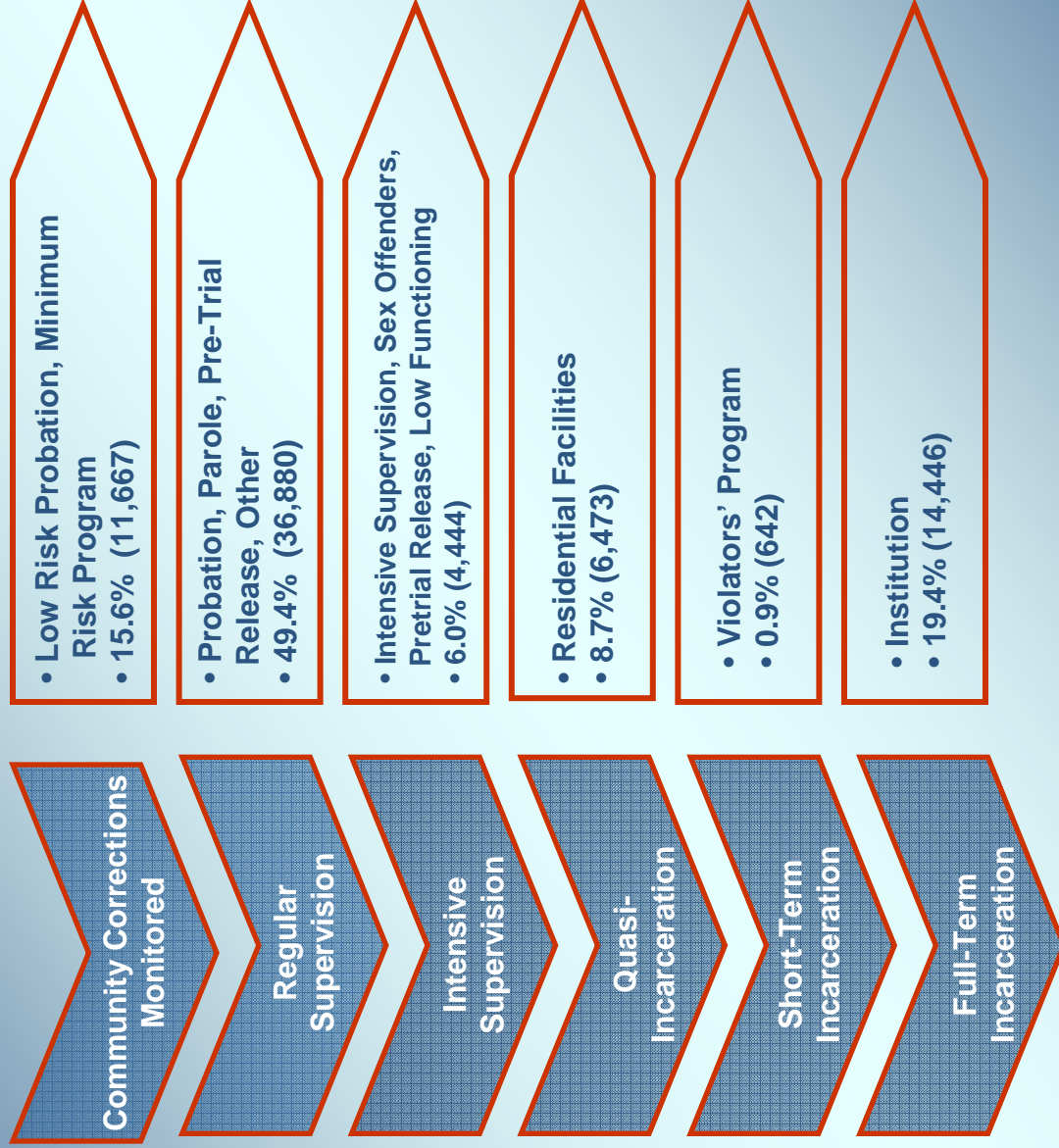
Institution population on June 30, 1990 = 3,842

Institution population on January 1, 2008 = 8,692  
January 1, 2007 = 8,838

CBC population on June 30, 1990 = 17,716

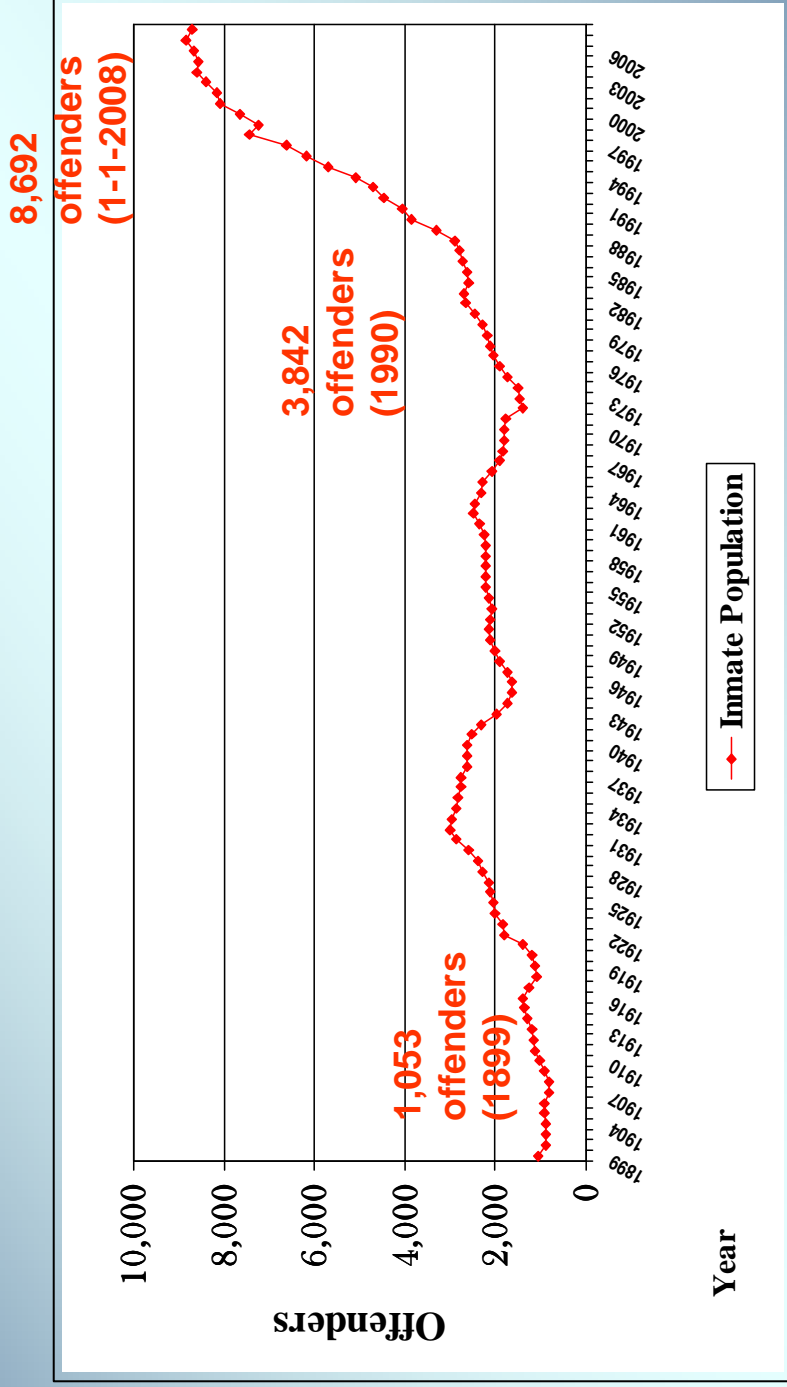
CBC population on January 1, 2008 = 30,121  
January 1, 2007 = 30,051

# Corrections Continuum - FY 2007 Served

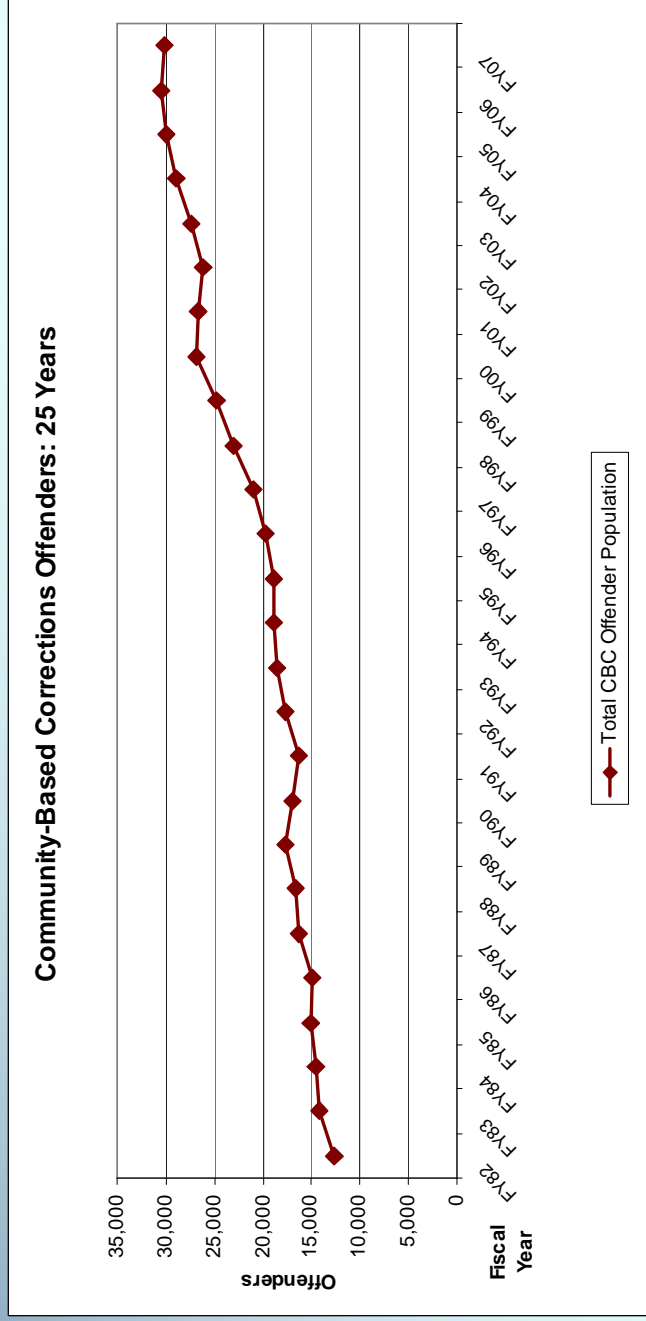


# A Century of Institution Growth

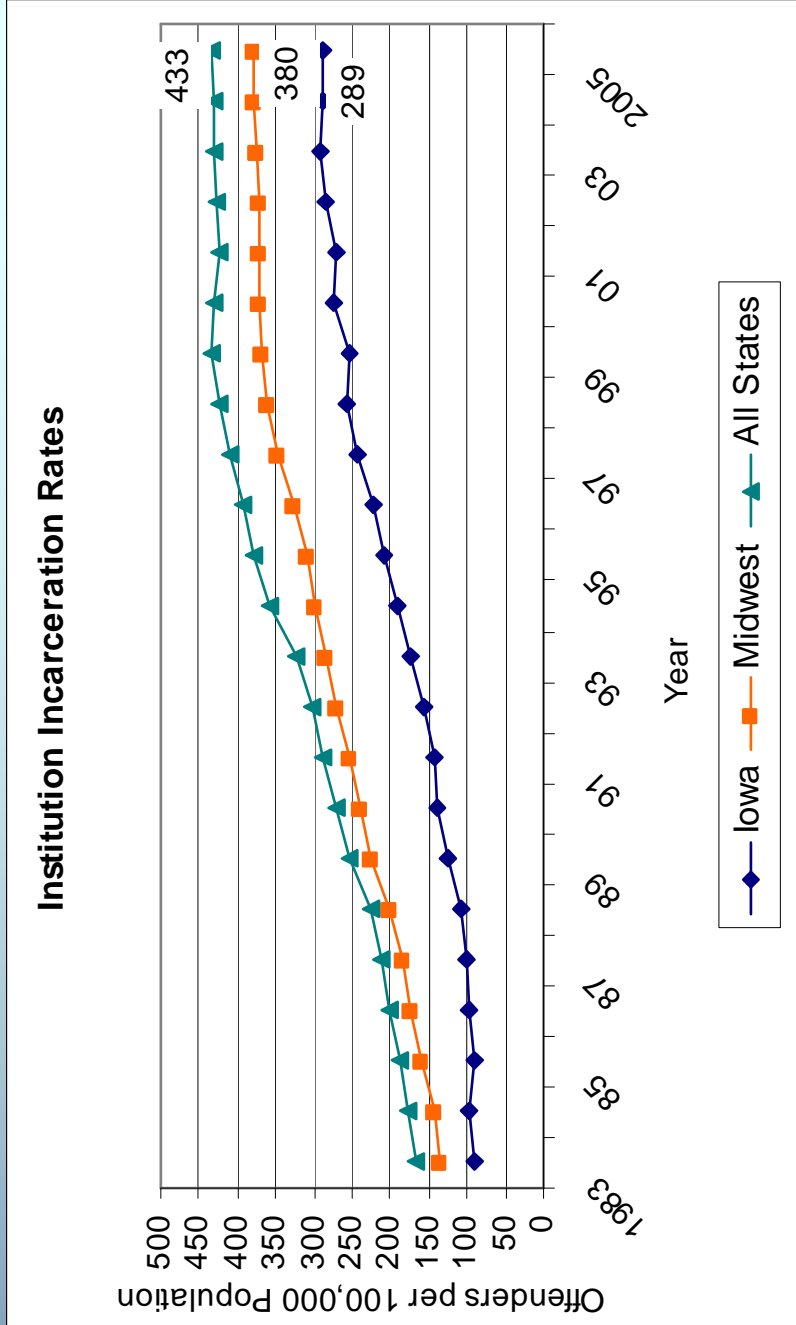
The corrections system has experienced a slower growth rate over the last 3 - 4 years.



# Twenty-five Years of Community-Based Corrections Offenders Growth

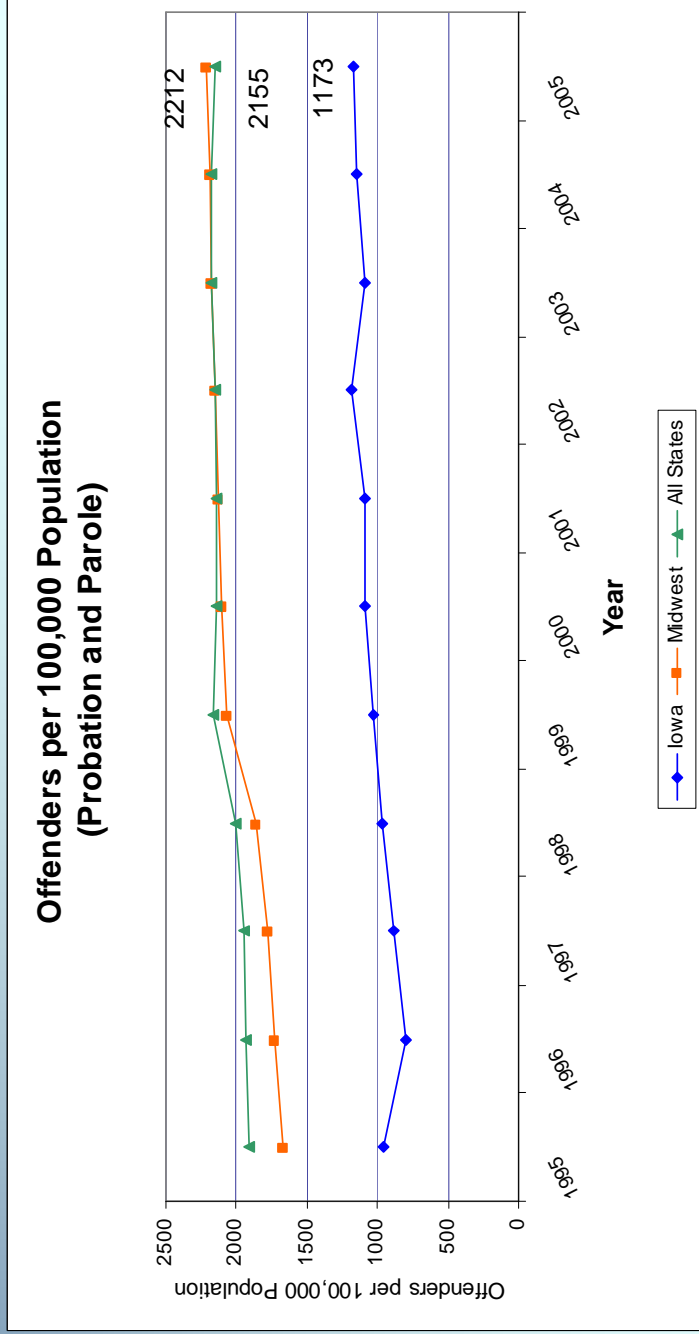


# Offenders Per 100,000 Population



Source: BJS

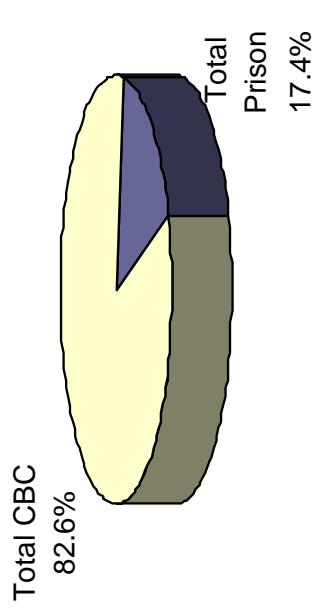
# Offenders Per 100,000 Population



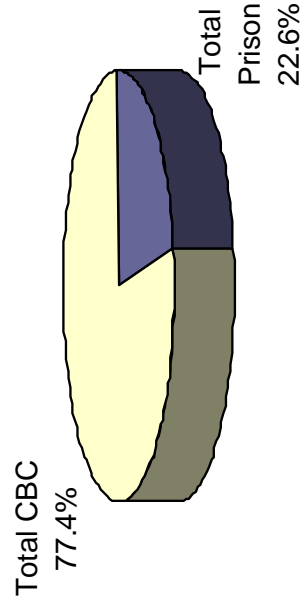
Source: BJS

# Total Change in Corrections' Population

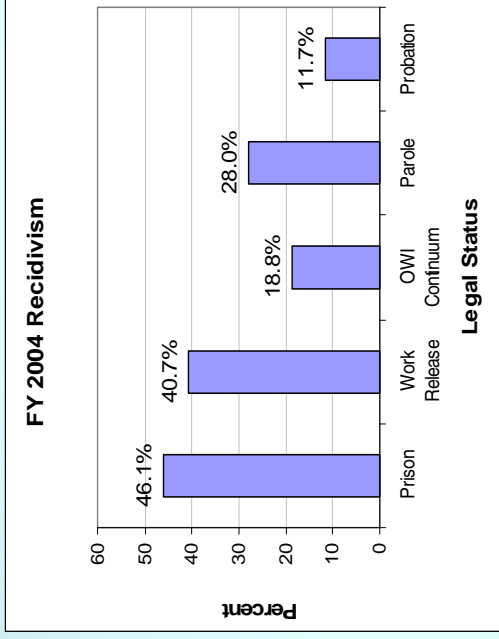
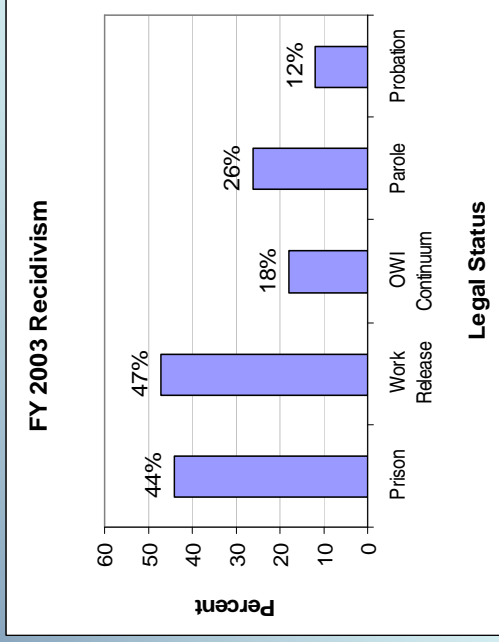
Corrections Population FY 1982



Corrections Population FY2007



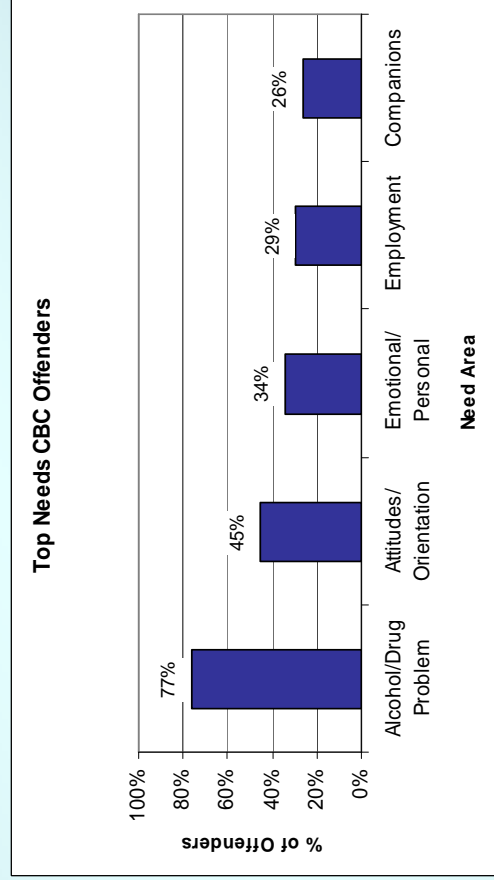
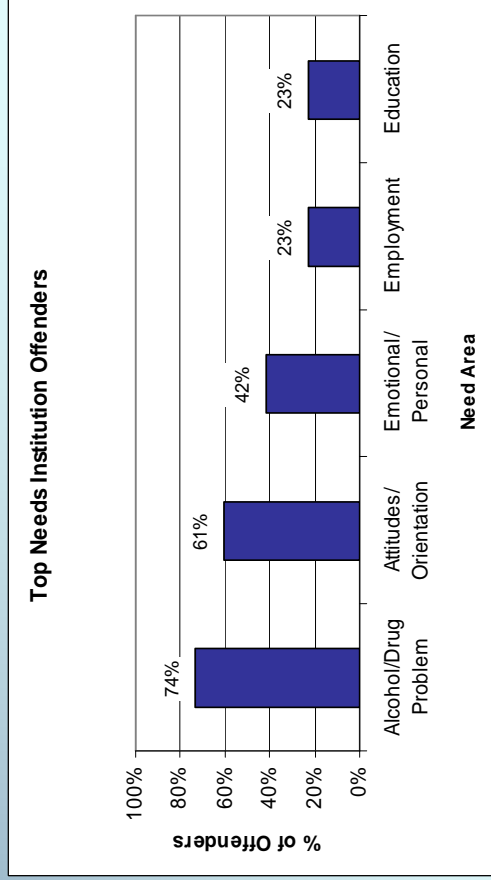
# Impacting Recidivism



New convictions for aggravated misdemeanor or felony charges within three years of final discharge from all corrections supervision.

Source: ICON

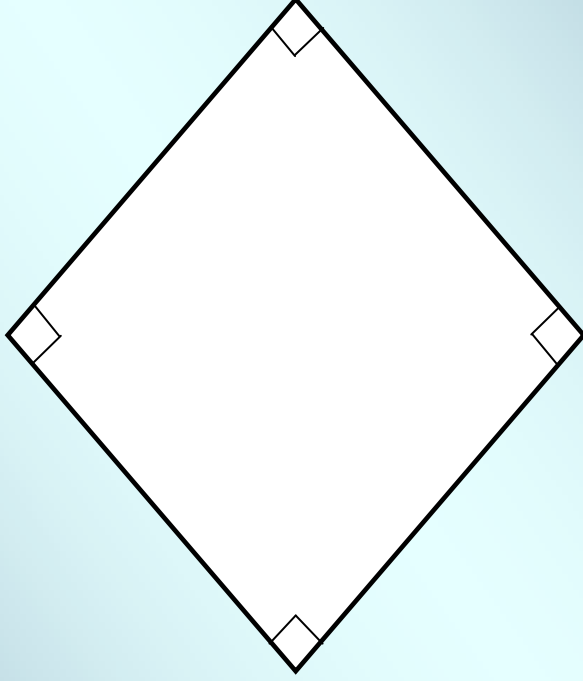
# Institution and CBC Top Priority Needs



# Safety and Risk

## Safely Impacting Recidivism

Risk Identification



Risk Management

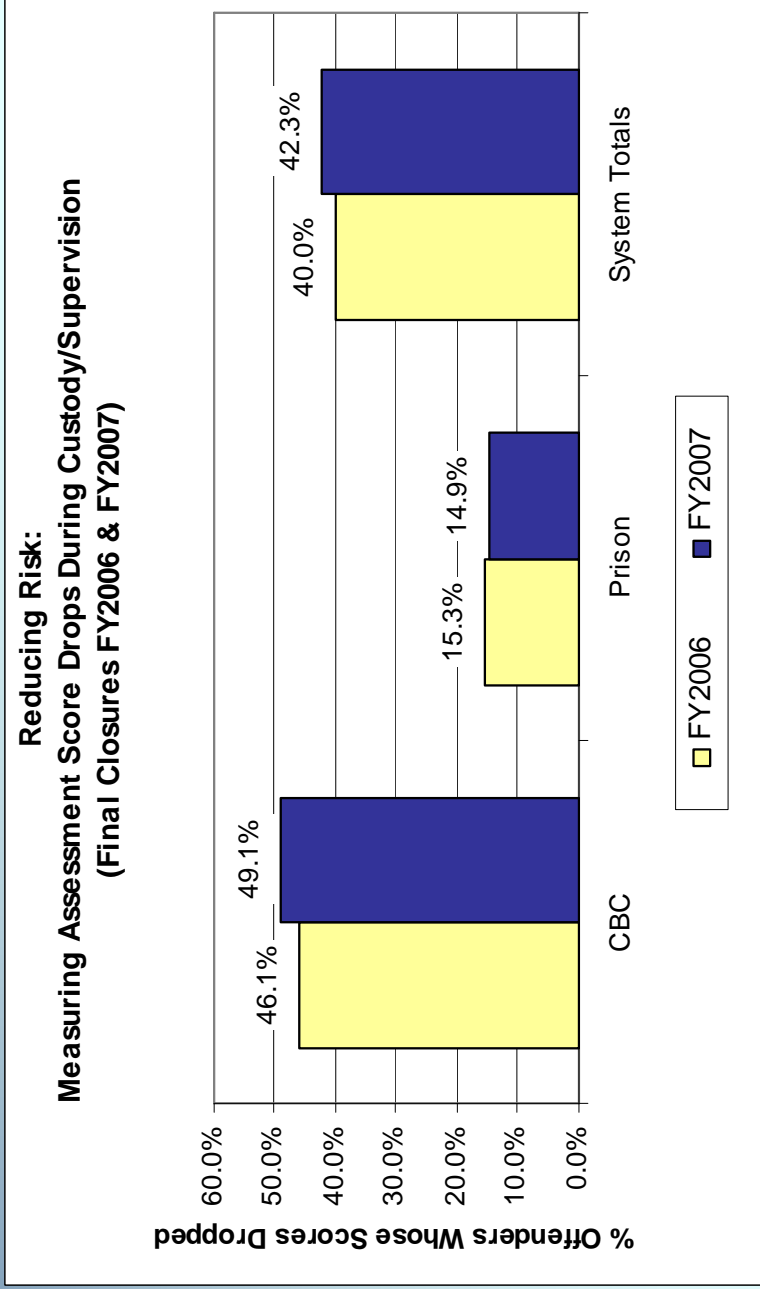
Basic Life Care



“Coach:”  
Resource Management

Risk Reduction

# Measuring Our Success



Overall, more offenders are exiting Corrections supervision with a lower likelihood of reoffending than when they first came in.



## Iowa Corrections Offender Network



- Continued improvement and effective use of ICON (Iowa Corrections Offender Network)
- New Modules/Agency interactions to be deployed by July 1, 2008.
  - Critical Incident Reporting
  - Food Service
  - CJIS – County Attorney and DOC
  - CJIS – Courts and DOC
- Continued effective use of ICON data:
  - Lean
  - Performance Measures
  - Accountable Government

## Major Issue: Mental Health

- 40% of institutional offenders are mentally ill.
- Released offenders with mental illnesses have much higher recidivism rates than those with no such diagnoses.
- Availability of mental health treatment is an important reentry issue.

## Major Issue: Women Offenders

- Women offender populations have grown faster than male offender populations.
- More women offenders than men have substance abuse identified as a Priority One need.
- 67% of women offenders in institutions are mentally ill.
- Treatment resources in institutions and community-based corrections are a critical issue.

## Major Issue: Population Growth

- Increases in the following types of offenders have had a substantial impact on Iowa's institutional and community-based corrections populations:
  - Drug offenders
  - Sex offenders
  - Violent offenders (especially those subject to *Iowa Code 902.12* provisions)
  - Women offenders.
- CJJP projects over 9,730 offenders in prison by mid-year 2017.

# Department of Corrections Leadership Goals

- Safe and orderly system
- Impact recidivism
- Restoration and reparation to victims
- Effective resource management
- It's all about the basics

## How will we accomplish this?

- Assess Risk and Need
- Manage risk
- Meet programming need to reduce risk
- Offender management: Best Practice Reentry Model
- Information Best Practices and Measurement
- Doing the smart thing in the right way to incorporate lean operations and increase social benefit

# Near Term Issues (As of January 2008)

- **State Prison System Planning Study Committee**
  - Substance Abuse
  - Mental Health
  - Coordination of Medical Needs
  - Women's Issues
  - Sex Offenders
  - Infrastructure
  - Population Management
- **Workforce Investment**
  - Recruitment, Selection and Retention of Diverse Staff
- **Over Representation of African Americans in the Justice System**
- **Evidence Based Practices (EBP)**
- **Reentry**

# Strategic Focus

## Focus Group Initiatives

- Building Basic Security
- CBC Beds
- Classification
- Education
- Expanding EBP
- Mental Health (CBC's and Institutions)
- Quality Assurance
- Reentry
- Sex Offender
- Substance Abuse
- Women Offenders

Formal Presentations to Board of Corrections – Spring 2008

## Strategic Focus cont.

### Infrastructure and Construction –

- Iowa State Penitentiary – 800 bed maximum security unit
- Iowa Correctional Institution for Women – 700 bed gender specific centralization
- Community Based Corrections – Bed expansion at Des Moines (5<sup>th</sup>), Ottumwa(8<sup>th</sup>), Sioux City (3<sup>rd</sup>) and Waterloo (1<sup>st</sup>)
- Mount Pleasant Correctional Facility – Kitchen & Warehouse
- North Central Correctional Facility – Kitchen
- Security Upgrades – Address critical needs and security audit compliance primarily at Anamosa
- Major Maintenance – Improvement at all locations identified

# Best Practices and Doing the Right Thing

## Transformation Projects – FY 2008

- **Accounting and Finance** – Central Bank (Fort Dodge Money Orders (Western Union) & Deposits; Fort Madison Offender Obligations (Restitution, Telephone, Child Support, Court Filing Fees); Offender Payroll & ID's; Offender Allowance Policy
- **Procurement** – Food Service ICON, Master Menu and Central Warehouse, 50k Purchasing Threshold
- **Offender Transportation** – Review Current Processes, Develop Consistencies and Enhance Delivery
- **Pharmacy** – Standardize purchasing and contracts, Centralized Distribution and Transportation and ICON Medical
- **Central Records** – Centralized Operations for Records Administration, Jail Credit and Visiting
- **Energy Management** – Green Government

**Vision: an Iowa with no Victims.**



**Our mission is to  
Protect the Public, the Staff and  
the Offenders from Victimization.**