



IOWA BOARD OF CORRECTIONS AGENDA
TUESDAY, January 25, 2011
9:00 a.m.

Iowa Department of Corrections
Central Office – Jessie Parker Building
Des Moines, Iowa 50319
Phone: 515.725.5708

TOPIC	PRESENTER
Call to Order	Robyn Mills
<ul style="list-style-type: none"> Chair Remarks Approval of January 7, 2011 Meeting Minutes (Action Item) Next Board meeting will be March 4, 2011, at the First Judicial District 310 East 6th Street, Waterloo 	
Director's Comments	John R. Baldwin
Legislative Update	Gary Sherzan
Fee Collection and Honor Unit at Fort Des Moines	Sally Kreamer
STV Architects and ICIW	Brad Hier and Group
eLearning Update	Laura Farris
Second Chance Act Grant	Jerry Bartruff
Adjournment	Board Members

Legislative Breakfast prior to Board Meeting begins at 6:30 a.m. – 9:00 a.m.

The Board of Corrections' agenda is posted on the DOC Web Site at www.doc.state.ia.us under the Press Releases tab.

The mission of the Iowa Department of Corrections is to:
Advance successful offender reentry to protect the public, staff and offenders from victimization.



IOWA BOARD OF CORRECTIONS MINUTES
Friday, January 7, 2011
9:00 a.m.

Board Members Present: Art Neu, Vice Chair, Michael Sadler, Johnie Hammond, Sheryl Griffith
Absent: Robyn Mills, Rev. Michael Coleman, David Erickson

DOC Staff Present: Director Baldwin, Dan Craig, Dan Duus, Michael Savala, Brad Hier, Lettie Prell, Bruce Vander Sanden, Gary Hinzman, Malinda Lamb, Dr. Deol, Marty Hathaway, Fred Scaletta, Curt Smith, Gary Sherzan, Jerry Burt, Diann Wilder-Tomlinson, Jerry Bartruff

Visitors Present: Beth Lenstra, LSA; Anna Hyatt-Crozier, House Dem. Staff; Bonnie L. Kern, Assessing Disability Barriers; Jim Pemble, Restorative Justice / United Methodist Church; Theresa Armstrong, DHS; Beverly Zylstra, DIA; Paul Stageberg, CJJP; Eleena Mitchell-Sadler, Ombudsman; Irv Hoffrauer; Peg Loveless, NAMI Iowa, Margaret Stout, NAMI Iowa, Margalea Warner, NAMI Iowa; Jean Basinger, Iowa Cure; Cynthia Rouse, Voice to be Heard; Edie Bogaczyk, Disability Rights Iowa; Jeanette Minor, NAMI Greater Des Moines; Misty Hansen, Voices to be Heard; Lisa Robin Sanford, Iowa Cure; Cathy Engel, Senate Dem. Staff; Stephanie Fawkes-Lee, Public Safety Advisory Board; Rich Montel, Iowa Women Prisoners; Marty Ryan, Bob Rafferty.

Call to order:

- Johnie Hammond called the meeting to order.
- Approval of November 5, 2010 Meeting Minutes (**Action Item**).
 - Johnie Hammond made a motion to approve the November 5th minutes; Michael Sadler seconded the motion. **Motion passed.**
- **Next Board meeting will be January 25, 2011, (Legislative Breakfast) 9:00 a.m. Central Office, 510 East 12th Street, Des Moines**

Director's Comments, John R. Baldwin

- DOC staff participated in mental health training at the Iowa Medical and Classification Center which was sponsored by the National Institute for Corrections. The Department is moving forward with training staff to deal with mentally ill individuals. The goal is to make sure staff understand what their responsibilities are and provide them with techniques and tools. Director Baldwin shared that the Department is absolutely committed to diligently partnering with other mental health providers and stressed a statewide solution is needed in treating mentally ill individuals, not just a Corrections solution.
 - NAMI (National Alliance on Mental Illness) Indiana trained staff the first two days; then Corrections' staff conducted the second two-day training.
 - Disability Rights Iowa participated in the training.
 - All staff across all institutions will be trained in 2011; training will be offered to the Districts.
- Director Baldwin, along with representatives from Tennessee and Wyoming, spoke to the South Carolina Legislature to give insight about Community-Based Corrections.
- Director Baldwin attended an all Directors meeting in San Francisco and the group toured the San Quentin prison. The facility has a new mental health building; \$3 million per bed, which was court ordered.
- Director Baldwin spoke to a class at Drake University and to the Friends of Iowa Women Prisoners.
- Bid packages for ICIW were opened on Tuesday of this week.

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- Staff is working with Iowa State University to have a class design and complete the landscaping at ICIW. There will be a contest between classes to do the landscaping.
- The population count is starting to drop – down to 8,865; working with Liz Robinson to get the count down to what it was in February 2009.
- DOC Institutions and Central Office received first place for contributing the most amount of money to the Food Bank of Iowa and other local food banks. Director Baldwin commended staff on their generosity to help combat hunger in Iowa.

DOC Mental Health Training, Dan Craig

- Dan shared that staff are working to create partnerships to develop a better mental health system.
- NAMI (National Alliance on Mental Illness) Indiana provided training for trainers so Iowa staff would be able to provide a training model that will work in Iowa.
- Mental Health: A Parent's Story, NAMI Iowa
Mental Health: A Consumer's Story, NAMI Iowa
 - Dan introduced two speakers from NAMI Iowa who spoke about mental illness from experience. One woman had suffered mental illness and talked about it from her perspective. The other speaker shared her story about her daughter who suffered from mental illness and how she sought help for her adult child.
 - After many struggles and challenges both individuals sought help from NAMI Iowa and considered them to be lifesavers. Both speakers shared:
 - the need for a support network to help them and family members cope with mental illness,
 - families need to be treated as well as the patient,
 - the need to receive the correct medicine,
 - both speakers shared the need for employment for persons with mental illness.
- Dan shared that the Department will begin training staff each month and invite folks from the Critical Care Unit and ICIW to learn how to interact with individuals under the Departments care.
- Specific policies have been developed and a different climate structure is in place which will help deal with the mentally ill in the forensic hospital.
- Dan introduced Marcy Stroud who is the new director of the forensic hospital.

Public Safety Advisory Board Update, Lettie Prell

- The Public Safety Advisory Board was created by the legislature last year as a permanent body per the Iowa Code. Its charge is that of a sentencing commission; to review and make recommendations regarding current sentencing laws, determine correctional impacts and costs, and other related charges. Board membership is from all three branches of state government, as well as county/local officials and others. Ms. Prell recognized a Board member in attendance at the meeting today, Stephanie Fawkes-Lee, the victim advocate representative. The Iowa Division of Criminal and Juvenile Justice Planning is staff to the Board, and Ms. Prell recognized that Paul Stageberg, administrator of CJJP, was also in attendance today.
- The Public Safety Advisory Board recently issued its first report to the Iowa General Assembly, and the full report may be found on CJJP's website. Among the recommendations is to further reduce the disparity between crack and powder cocaine penalties by raising threshold amounts of crack. For example, current law provides that 10 grams or less of crack cocaine carries a maximum penalty of up to ten years in prison, and is the same penalty as for 100 grams or less of powder cocaine. The Board's recommendation is to raise the threshold for crack to 35 grams or less for the Class C penalty. This will result in some crack cocaine cases now resulting in a Class B felony (25 years) to be reduced to the Class C penalty. DOC supported this proposal as it will help decrease the disproportionate incarceration of African-Americans and is the right thing to do.
- Another recommendation for a specific change in legislation is to include information in presentence investigations regarding whether the offender suffers from a mental illness or substance abuse problem. This information is currently normally provided to the judge in presentence investigations; however, by putting the language in the Iowa Code, it helps ensure that information will be available to the judge at the time of sentencing.
- The Board also supports a change to provide for the possibility of parole for juveniles convicted of non-homicide offenses who are sentenced to life in prison. This change is necessary due a recent

U.S. Supreme Court decision on the matter. However, the Board could not agree on the number of years to be served prior to parole eligibility.

- Another recommendation of interest is to include a validated risk assessment in all presentence investigations, and provide information to judges on what the scores mean.
- The Board also will be studying a number of issues, including possibly repealing the drug mandatory minimum sentencing law, adopting a uniform sentencing order, studying how courts handle violations of no-contact orders, and studying juvenile waivers to adult court and the youthful offender program.
- The Board sees a need to have some technical assistance in strategic planning. We have garnered technical assistance from the National Governors Association who are partnering with PEW Charitable Trusts to hold an all-day strategic planning event with the Board, featuring peer to peer style presentations from other states that have faced the same kinds of issues Iowa has.
- How often does the board meet? The Board began meeting in FY2011 and they've had two meetings in 6 months.

Iowa State Penitentiary and Iowa Correctional Institution for Women Update, Brad Hier

- **ISP**
Construction activities continue to move forward. In particular, site work infrastructure for piping, retention ponds, parking lot and entry road lighting complete. Entryway and parking lot concrete completed as well. Building foundation work schedule to begin in January.

Web links were presented, which provide video streaming of daily construction activities. Web links will convert to public access in the near future.

- **ICIW**
Construction bid and notification of intent to award sent to Walsh Construction. DAS continues to work through bidding process and we will await progress of their activities.

Gary Hinzman, Community-Based Corrections – Telling the Story

- Gary shared that Community Corrections saves money and provides cost effective solutions for safer communities.
 - Community Corrections keeps people safer.
 - Community Corrections is a good investment. It is the right thing to do and we know that we have proven results for evidenced based programs.
 - Caseload size makes a difference. Research from Abt Associates is the first in the nation to show that there is an evidence-based optimum for caseload size. For higher risk offenders, specialized caseloads providing intensive supervision and treatment with 30 offenders per officer is more effective than caseload sizes of 50 offenders per officer.
 - Iowa has a 32% recidivism rate compared to the national average of 50%.
 - Barriers – decreased staff and reduced funding for treatment services are barriers to providing evidence-based interventions. Eliminating bumping rights of supervisors provides a disservice to governmental agencies. Lack of funding for costs that are not discretionary is a barrier to providing needed services.
 - CBC is one of the best options and best bargains for positive change for the people in our system.
- Gary shared a document from the Sam Houston State University, Low Span of Control in Effective Implementation of Evidence-Based Probation and Parole Practices (entire document on the DOC website).

Phone Calls with Attorneys, Michael Savala

- Michael shared that the department would like to have attorneys put money on offender's phone accounts in order to speak to them about legal matters.
- A new link has been added to the DOC web site for attorney information.
 - A demonstration was provided to show the attorney link and the information contained in the link.
- Attorneys are able to use O-mail to correspond with their clients.

- Vice Chair Art Neu shared that he receives complaints from Anamosa and asked if the phones are in a particularly difficult area at Anamosa.
 - Michael shared there are 2 phones available inside but offenders prefer to go outside for more privacy.
- Michael Sadler shared that he knows the cost of calls are an issue and asked for the number of calls to offenders from their attorneys.

Open Discussion, Board Members

- Director Baldwin thanked the group from NAMI Iowa and Disability Rights Iowa and commented that he appreciated the partnerships and help the groups are providing.
- Art Neu shared he had received information that some people who are ready to be discharged from Rockwell City were not discharged because we don't want to change policy until a new administration is sworn in. Director Baldwin said that the Department does not do that.
- The first four Murder 2nd degree offenders at NCCF that were granted C-12 Board of Parole release codes requiring them to work minimum-out were granted work releases in December. The movement of these offenders was monitored by GPS technology. Due to the success of this pilot project, six offenders with C-12 release codes, will begin working outside the fence with GPS monitoring at NCCF on Monday.
- Director Baldwin informed the Board that the Department is doing 8 hours a week of tele-psychiatry – offering 4 hours to Community-Based Corrections.

Adjournment, Board Members

Johnie Hammond made a motion to adjourn the meeting; Sheryl Griffith seconded the motion. ***Motion passed.***

Respectfully submitted,

Fay Olson, Executive Secretary

Redesign of Residential Services

5th Judicial District

Department of Correctional
Services

Sally Kreamer, Director



Budget Reduction and Evidence Based Practices (EBP)

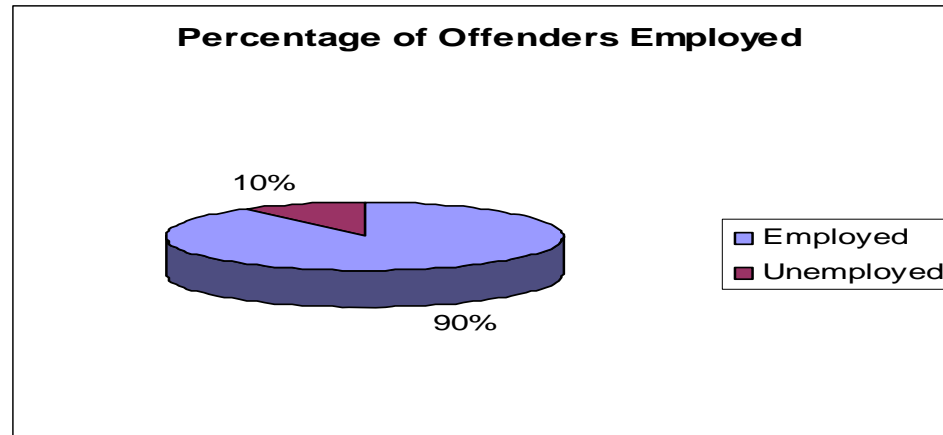
- Worked with the union to negotiate RO minimums
- Moved command center staff to posts to assist during down times and to help with fatigue
- Added the Honor Unit as another level to provide offenders incentive for behavior, progress and paying their fees. This unit is staffed by only one RO

Budget Reductions and EBP

- Implemented admission criteria
 - Reserve beds for the right people
- Revised level system to tie advancement to behavior rather than length of stay
- Implemented a classification system to review cases for level advancement
- Reduced food cost and other operating expenses

Budget Reductions and EBP

- Increased Employment
 - Utilize community resources
 - Provide in house employment services
 - Developed a work crew (if unemployed, offenders provide unpaid community service until working)
 - Tie Employment to level system

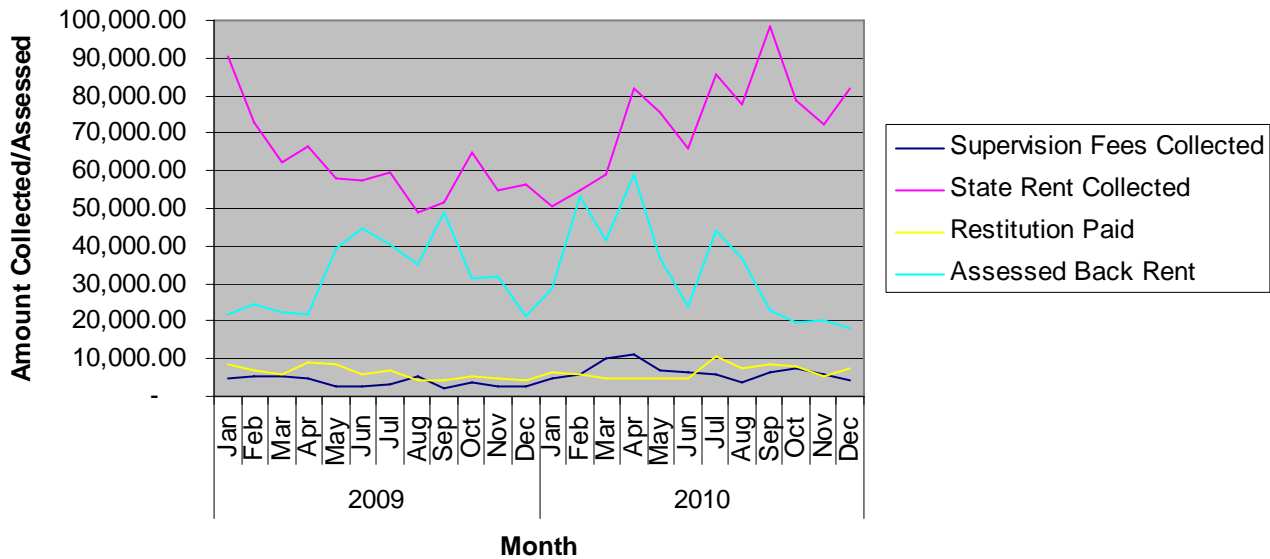


Budget Reductions and EBP

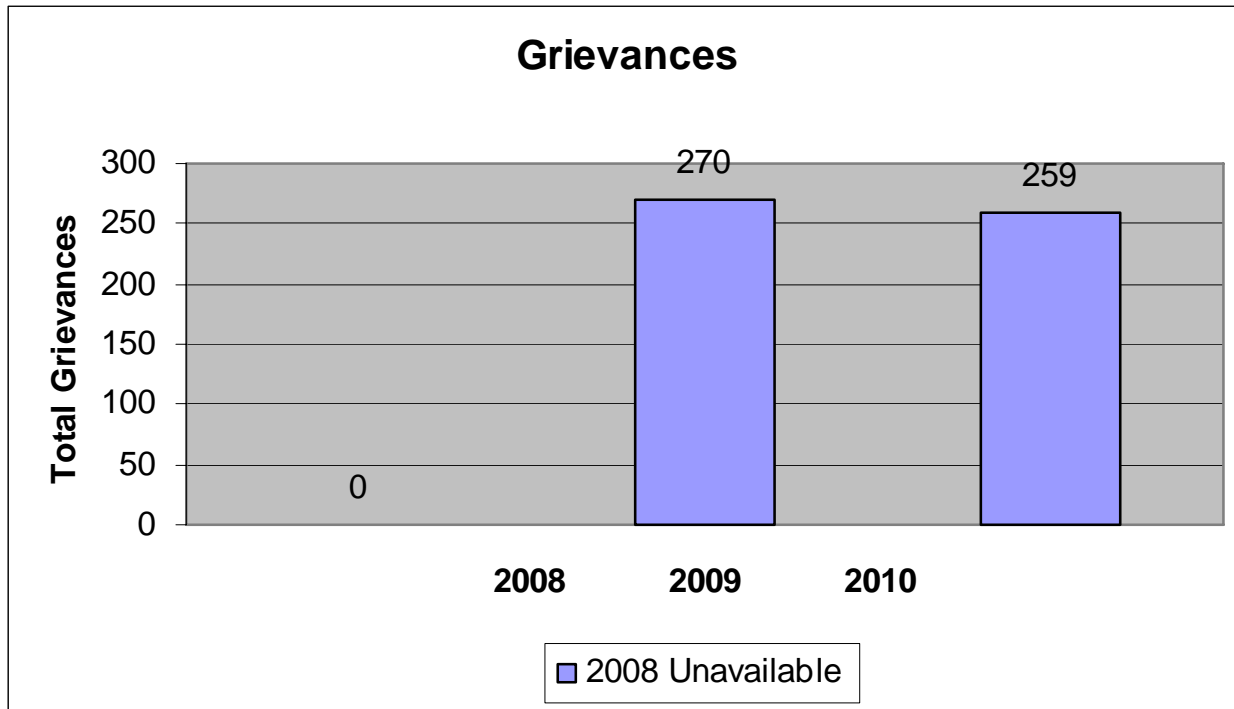
- Employment considered a behavioral indicator for level advancement
- Results.....

Budget Reductions and EBP

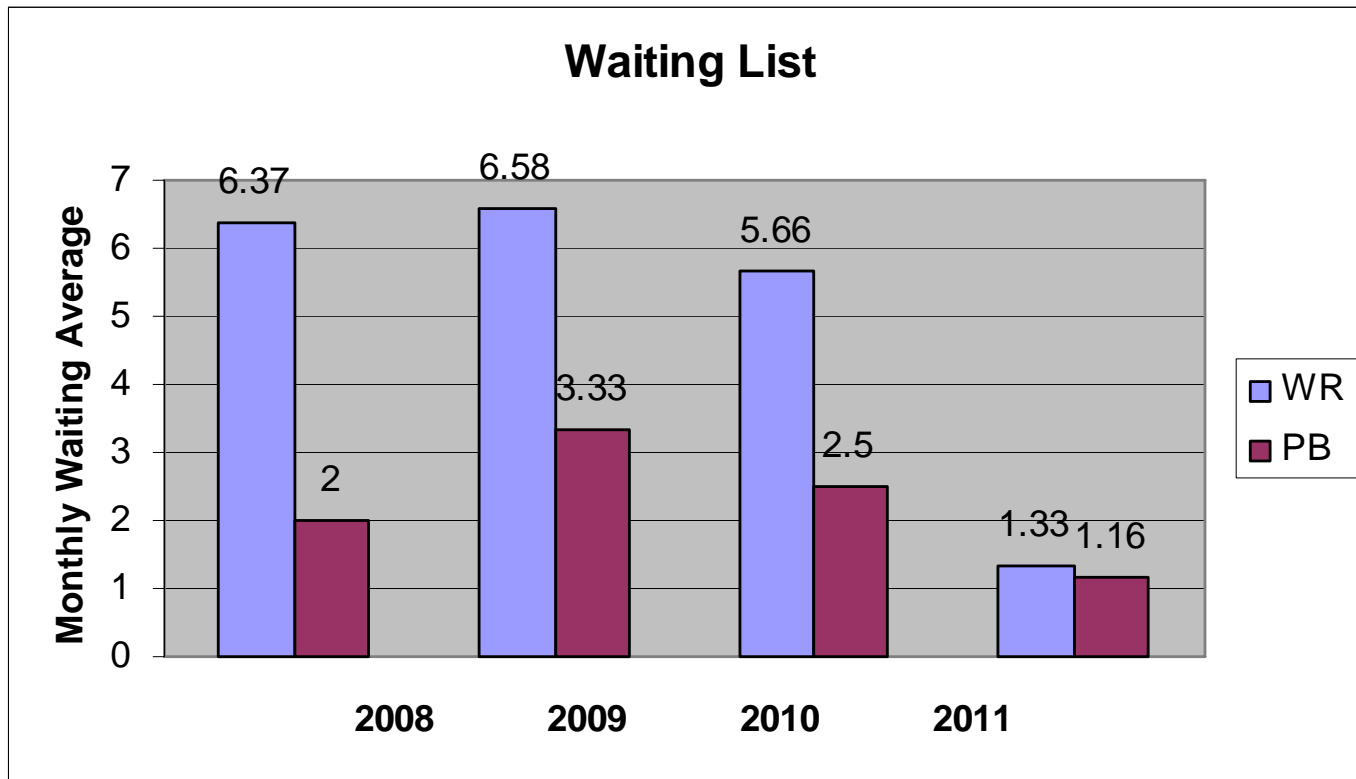
Fort Des Moines Collection Statistics (CY2009 and CY2010)



Budget Reductions and EBP



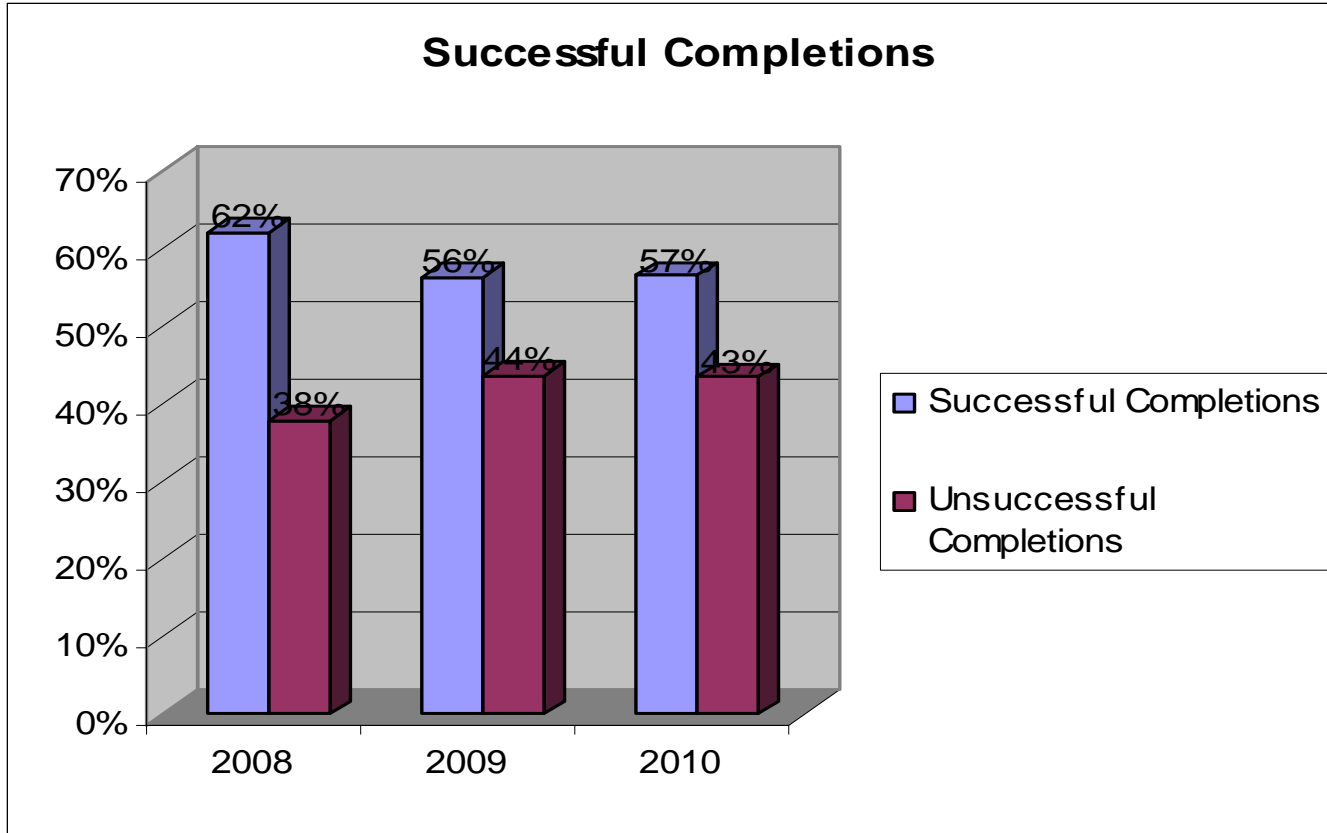
Budget Reductions and EBP



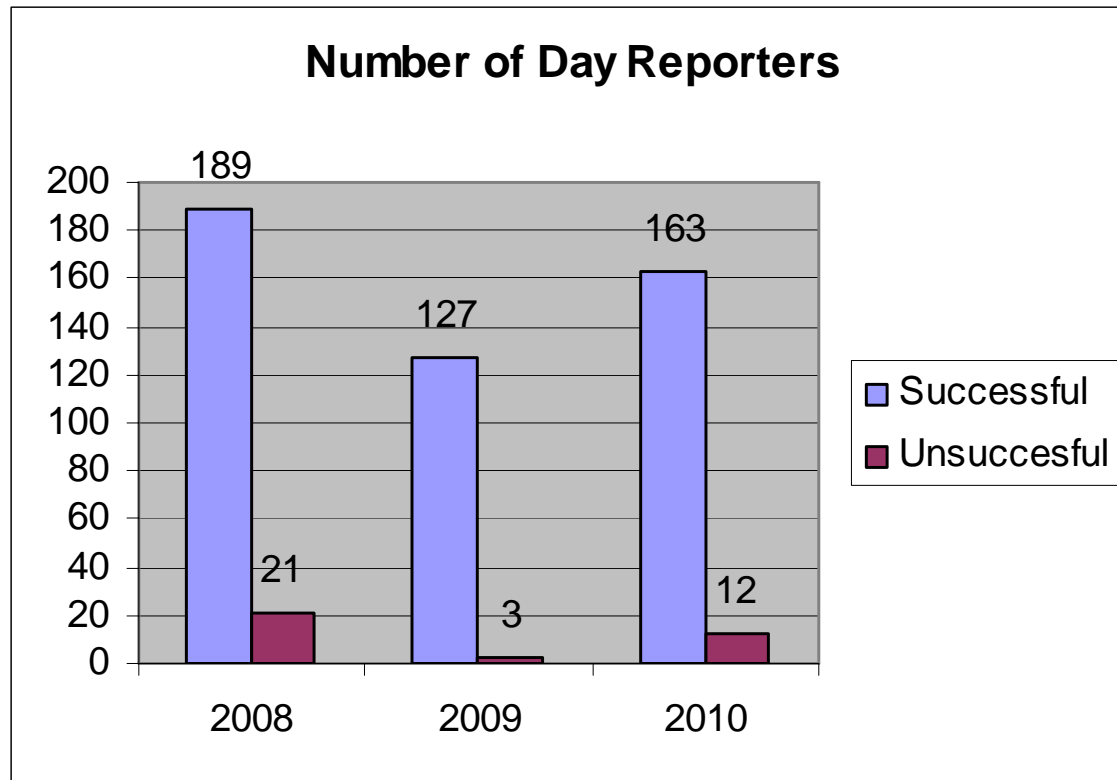
Budget Reductions and EBP

- What about outcomes.....

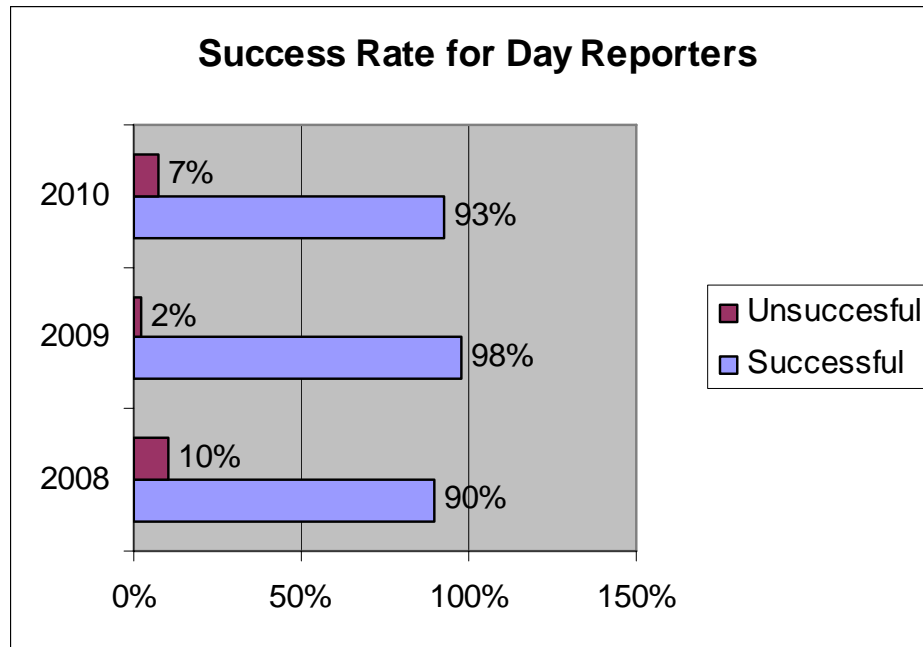
Budget Reductions and EBP



Budget Reductions and EBP



Budget Reductions and EBP



Budget Reductions and EBP

- Questions.....

Weekly Observation Report

Progress Photos

January 17-21, 2011

Figure 1
Description: Building 2: J&J
 Steel unloading rebar.
 Scurto Concrete forming
 footings.
 01/14/2011

Response required
 N



Figure 2
Description: Building 2:
 Spot footing formwork.

Response required
 N

01/14/2011



Figure 3
Description: G&B
 continuing with footing
 excavation. .
 01/17/2011.

Response required
 N



Figure 4
Description: Photo of cold
 weather protection;
 blanket label.

Response required
 N

01/17/2011



Weekly Observation Report

Progress Photos

January 17-21, 2011

Figure 5

Description: Bldg. 2, Management Unit Control (2-222) foundation formed.

Response required
N

1/18/2011



Figure 6

Description: Bldg. 2, Ductile Iron pipe on site.

Response required
N

01/18/2011



Figure 7

Description: Bldg. 2, G&B excavating footings. Spread footings placed yesterday, covered with blankets.

Response required
N

01/19/2011.



Figure 8

Description: Bldg. 2, Looking south, west of grid 2. UG sanitary sewer lines,

Response required
N

01/20/2011

